



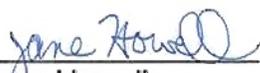
**DEBRA BOWEN** | SECRETARY OF STATE  
STATE OF CALIFORNIA | ELECTIONS

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July 20, 2010

County Clerk/Registrar of Voters (CC/ROV) Memorandum #10246

TO: All County Clerks/Registrars of Voters and Vendors

FROM:   
Jane Howell  
Associate Elections Analyst

RE: November General: Ballot Labels and Titles and Summaries

**Subject to Change**

Attached are the English ballot labels and titles and summaries for Propositions 18 through 27 for the November 2, 2010, General Election.

These ballot labels and titles and summaries are currently on public display and are **subject to court-ordered changes through Monday, August 9, 2010**. We will advise you of any court-ordered changes by August 10, 2010. The translations for the ballot labels and titles and summaries will be forwarded separately.

If you have any questions, you may contact me by phone at (916) 653-2744 or email at [jane.howell@sos.ca.gov](mailto:jane.howell@sos.ca.gov).

**Proposition 18**

Language provided by the Legislature

July 2, 2010

**BALLOT LABEL**

**SAFE, CLEAN, AND RELIABLE DRINKING WATER SUPPLY ACT OF 2010.**

To protect water quality and ensure safe, clean drinking water; meet the water supply needs of California residents, farms, businesses, expand water conservation and recycling; restore fish and wildlife habitat; reduce polluted runoff that contaminates rivers, streams, beaches, and bays; and protect the safety of water supplies threatened by earthquakes and other natural disasters; the State of California shall issue bonds totaling eleven billion one hundred forty million dollars (\$11,140,000,000) paid from existing state funds subject to independent, annual audits, and citizen oversight. Fiscal Impact: Increased state bond costs of under \$385 million annually through 2015, thereafter reaching \$765 million annually for a few decades. Potentially significant state and local operations and maintenance costs and local costs for matching requirements.

**SUBJECT TO COURT  
ORDERED CHANGES**

**Proposition 18**

Language provided by the Legislature

July 2, 2010

**BALLOT TITLE AND SUMMARY**

**SAFE, CLEAN, AND RELIABLE DRINKING WATER SUPPLY ACT OF 2010.**

To protect water quality and ensure safe, clean drinking water; meet the water supply needs of California residents, farms, businesses, expand water conservation and recycling; restore fish and wildlife habitat; reduce polluted runoff that contaminates rivers, streams, beaches, and bays; and protect the safety of water supplies threatened by earthquakes and other natural disasters; the State of California shall issue bonds totaling eleven billion one hundred forty million dollars (\$11,140,000,000) paid from existing state funds subject to independent, annual audits, and citizen oversight.

**SUBJECT TO COURT  
ORDERED CHANGES**

**Proposition 19**

July 2, 2010  
Initiative 09-0024 (Amdt. #1-S.)

**BALLOT LABEL**

**LEGALIZES MARIJUANA UNDER CALIFORNIA BUT NOT FEDERAL LAW. PERMITS LOCAL GOVERNMENTS TO REGULATE AND TAX COMMERCIAL PRODUCTION, DISTRIBUTION, AND SALE OF MARIJUANA. INITIATIVE STATUTE.** Allows people 21 years old or older to possess, cultivate, or transport marijuana for personal use. Fiscal Impact: Depending on federal, state, and local government actions, potential increased tax and fee revenues in the hundreds of millions of dollars annually and potential correctional savings of several tens of millions of dollars annually.

SUBJECT TO COURT  
ORDERED CHANGES

**BALLOT TITLE AND SUMMARY**

**LEGALIZES MARIJUANA UNDER CALIFORNIA BUT NOT FEDERAL LAW. PERMITS LOCAL GOVERNMENTS TO REGULATE AND TAX COMMERCIAL PRODUCTION, DISTRIBUTION, AND SALE OF MARIJUANA. INITIATIVE STATUTE.**

- Allows people 21 years old or older to possess, cultivate, or transport marijuana for personal use.
- Permits local governments to regulate and tax commercial production, distribution, and sale of marijuana to people 21 years old or older.
- Prohibits people from possessing marijuana on school grounds, using in public, or smoking it while minors are present.
- Maintains prohibitions against driving while impaired.
- Limits employers' ability to address marijuana use to situations where job performance is actually impaired.

**Summary of Legislative Analyst's Estimate of Net State and Local Government Fiscal Impact:**

- The fiscal effects of this measure could vary substantially depending on: (1) the extent to which the federal government continues to enforce federal marijuana laws and (2) whether the state and local governments choose to authorize, regulate, and tax various marijuana-related activities.
- Savings of potentially several tens of millions of dollars annually to the state and local governments on the costs of incarcerating and supervising certain marijuana offenders.
- Increase in state and local government tax and fee revenues, potentially in the hundreds of millions of dollars annually.

**Proposition 20**

July 2, 2010  
Initiative 09-0027

**BALLOT LABEL**

**REDISTRICTING OF CONGRESSIONAL DISTRICTS. INITIATIVE  
CONSTITUTIONAL AMENDMENT.** Removes elected representatives from process of establishing congressional districts and transfers that authority to recently-authorized 14-member redistricting commission comprised of Democrats, Republicans, and representatives of neither party. Fiscal Impact: No significant net change in state redistricting costs.

**SUBJECT TO COURT  
ORDERED CHANGES**

**BALLOT TITLE AND SUMMARY**

**REDISTRICTING OF CONGRESSIONAL DISTRICTS. INITIATIVE  
CONSTITUTIONAL AMENDMENT.**

- Removes elected representatives from the process of establishing congressional districts and transfers that authority to the recently-authorized 14-member redistricting commission.
- Redistricting commission is comprised of five Democrats, five Republicans, and four voters registered with neither party.
- Requires that any newly-proposed district lines be approved by nine commissioners including three Democrats, three Republicans, and three from neither party.

**Summary of Legislative Analyst's Estimate of Net State and Local Government Fiscal Impact:**

- No significant net change in state redistricting costs.

**Proposition 21**

July 2, 2010  
Initiative 09-0072

**BALLOT LABEL**

**ESTABLISHES \$18 ANNUAL VEHICLE LICENSE SURCHARGE TO HELP FUND STATE PARKS AND WILDLIFE PROGRAMS. GRANTS SURCHARGED VEHICLES FREE ADMISSION TO ALL STATE PARKS. INITIATIVE STATUTE.** Exempts commercial vehicles, trailers and trailer coaches from the surcharge. Fiscal Impact: Annual increase to state revenues of \$500 million from surcharge on vehicle registrations. After offsetting some existing funding sources, these revenues would provide at least \$250 million more annually for state parks and wildlife conservation.

SUBJECT TO COURT  
ORDERED CHANGES

**BALLOT TITLE AND SUMMARY**

**ESTABLISHES \$18 ANNUAL VEHICLE LICENSE SURCHARGE TO HELP FUND STATE PARKS AND WILDLIFE PROGRAMS. GRANTS SURCHARGED VEHICLES FREE ADMISSION TO ALL STATE PARKS. INITIATIVE STATUTE.**

- Requires deposit of surcharge revenue in a new trust fund and requires that trust funds be used solely to operate, maintain and repair state parks and to protect wildlife and natural resources.
- Exempts commercial vehicles, trailers and trailer coaches from the surcharge.
- Requires annual audit by the State Auditor and review by a citizens oversight committee.

**Summary of Legislative Analyst's Estimate of Net State and Local Government Fiscal Impact:**

- Increased state revenues of about \$500 million annually from an annual surcharge on vehicle registrations.
- New revenues would be used to offset about \$50 million loss of park day-use fee revenues, and could be used to replace up to \$200 million annually from existing state funds currently spent on state parks and wildlife conservation programs.
- **Increased funding for state parks and wildlife conservation of at least \$250 million annually.**

**Proposition 22**

July 2, 2010  
Initiative 09-0063 (Amdt. #1-NS.)

**BALLOT LABEL**

**PROHIBITS THE STATE FROM BORROWING OR TAKING FUNDS USED FOR TRANSPORTATION, REDEVELOPMENT, OR LOCAL GOVERNMENT PROJECTS AND SERVICES. INITIATIVE CONSTITUTIONAL AMENDMENT.** Prohibits State, even during severe fiscal hardship, from delaying distribution of tax revenues for these purposes. Fiscal Impact: Decreased state General Fund spending and/or increased state revenues, probably in the range of \$1 billion to several billions of dollars annually. Comparable amounts of increased funding for transportation and redevelopment.

SUBJECT TO COURT  
ORDERED CHANGES

**BALLOT TITLE AND SUMMARY**

**PROHIBITS THE STATE FROM BORROWING OR TAKING FUNDS USED FOR TRANSPORTATION, REDEVELOPMENT, OR LOCAL GOVERNMENT PROJECTS AND SERVICES. INITIATIVE CONSTITUTIONAL AMENDMENT.**

- Prohibits the State, even during a period of severe fiscal hardship, from delaying the distribution of tax revenues for transportation, redevelopment, or local government projects and services.

**Summary of Legislative Analyst's Estimate of Net State and Local Government Fiscal Impact:**

Due to restrictions on state authority over fuel and property taxes, the state would have to take alternative actions—probably in the range of \$1 billion to several billion dollars annually. This would result in both:

- Reductions in General Fund program spending and/or increases in state revenues of those amounts.
- Comparable increases in transportation and redevelopment resources.

**Proposition 23**

July 2, 2010  
Initiative 09-0104

**BALLOT LABEL**

**SUSPENDS AIR POLLUTION CONTROL LAWS REQUIRING MAJOR POLLUTERS TO REPORT AND REDUCE GREENHOUSE GAS EMISSIONS THAT CAUSE GLOBAL WARMING UNTIL UNEMPLOYMENT DROPS TO 5.5 PERCENT OR LESS FOR FULL YEAR. INITIATIVE STATUTE.** Fiscal Impact: Likely modest net increase in overall economic activity in the state from suspension of greenhouse gases regulatory activity, resulting in a potentially significant net increase in state and local revenues.

**SUBJECT TO COURT  
ORDERED CHANGES**

**BALLOT TITLE AND SUMMARY**

**SUSPENDS AIR POLLUTION CONTROL LAWS REQUIRING MAJOR POLLUTERS TO REPORT AND REDUCE GREENHOUSE GAS EMISSIONS THAT CAUSE GLOBAL WARMING UNTIL UNEMPLOYMENT DROPS TO 5.5 PERCENT OR LESS FOR FULL YEAR. INITIATIVE STATUTE.**

- Suspends State law that requires greenhouse gas emissions be reduced to 1990 levels by 2020, until California's unemployment drops to 5.5 percent or less for four consecutive quarters.
- Requires State to abandon implementation of comprehensive greenhouse-gas-reduction program that includes increased renewable energy and cleaner fuel requirements, and mandatory emissions reporting and fee requirements for major polluters such as power plants and oil refineries, until suspension ends.

**Summary of Legislative Analyst's Estimate of Net State and Local Government Fiscal Impact:**

- The suspension of AB 32 could result in a modest net increase in overall economic activity in the state. In this event, there would be an unknown but potentially significant net increase in state and local government revenues.
- Potential loss of a new source of state revenues from the auctioning of emission allowances by state government to certain businesses that would pay for these allowances, by suspending the future implementation of cap-and-trade regulations.
- Lower energy costs for state and local governments than otherwise.

**Proposition 24**

July 2, 2010  
Initiative 09-0058 (Amdt. #1-NS.)

**BALLOT LABEL**

**REPEALS RECENT LEGISLATION THAT WOULD ALLOW BUSINESSES TO LOWER THEIR TAX LIABILITY. INITIATIVE STATUTE.** Fiscal Impact: Increased state revenues of about \$1.3 billion each year by 2012-13 from higher taxes paid by some businesses. Smaller increases in 2010-11 and 2011-12.

SUBJECT TO COURT  
ORDERED CHANGES

**BALLOT TITLE AND SUMMARY**

**REPEALS RECENT LEGISLATION THAT WOULD ALLOW BUSINESSES TO LOWER THEIR TAX LIABILITY. INITIATIVE STATUTE.**

- Repeals recent legislation that would allow businesses to shift operating losses to prior tax years and that would extend the period permitted to shift operating losses to future tax years.
- Repeals recent legislation that would allow corporations to share tax credits with affiliated corporations.
- Repeals recent legislation that would allow multistate businesses to use a sales-based income calculation, rather than a combination property-, payroll-, and sales-based income calculation.

**Summary of Legislative Analyst's Estimate of Net State and Local Government Fiscal Impact:**

- Increased state revenues of about \$1.3 billion each year by 2012-13 from higher taxes paid by some businesses. Smaller increases in 2010-11 and 2011-12.

**BALLOT LABEL**

**CHANGES LEGISLATIVE VOTE REQUIREMENT TO PASS BUDGET AND BUDGET-RELATED LEGISLATION FROM TWO-THIRDS TO A SIMPLE MAJORITY. RETAINS TWO-THIRDS VOTE REQUIREMENT FOR TAXES. INITIATIVE CONSTITUTIONAL AMENDMENT.**

Legislature permanently forfeits daily salary and expenses until budget bill passes. Fiscal Impact: In some years, the contents of the state budget could be changed due to the lower legislative vote requirement in this measure. The extent of changes would depend on the Legislature's future actions.

**BALLOT TITLE AND SUMMARY**

**CHANGES LEGISLATIVE VOTE REQUIREMENT TO PASS BUDGET AND BUDGET-RELATED LEGISLATION FROM TWO-THIRDS TO A SIMPLE MAJORITY. RETAINS TWO-THIRDS VOTE REQUIREMENT FOR TAXES. INITIATIVE CONSTITUTIONAL AMENDMENT.**

- Changes the legislative vote requirement necessary to pass the state budget and spending bills related to the budget from two-thirds to a simple majority.
- Provides that if the Legislature fails to pass a budget bill by June 15, all members of the Legislature will permanently forfeit any reimbursement for salary and expenses for every day until the day the Legislature passes a budget bill.

**Summary of Legislative Analyst's Estimate of Net State and Local Government Fiscal Impact:**

- In some years, the contents of the state budget and related legislation could be changed due to the lower legislative vote requirements in this measure. The extent of these changes would depend on a number of factors, including the state's financial circumstances, the composition of the Legislature, and its future actions.
- In any year the Legislature has not sent a budget to the Governor on time, there would be a reduction in state legislator compensation costs of about \$50,000 for each late day.

**BALLOT LABEL**

**REQUIRES THAT CERTAIN STATE AND LOCAL FEES BE APPROVED BY TWO-THIRDS VOTE. FEES INCLUDE THOSE THAT ADDRESS ADVERSE IMPACTS ON SOCIETY OR THE ENVIRONMENT CAUSED BY THE FEE-PAYER'S BUSINESS.**

**INITIATIVE CONSTITUTIONAL AMENDMENT.** Fiscal Impact: Depending on decisions by governing bodies and voters, decreased state and local government revenues and spending (up to billions of dollars annually). Increased transportation spending and state General Fund costs (\$1 billion annually).

**BALLOT TITLE AND SUMMARY**

**REQUIRES THAT CERTAIN STATE AND LOCAL FEES BE APPROVED BY TWO-THIRDS VOTE. FEES INCLUDE THOSE THAT ADDRESS ADVERSE IMPACTS ON SOCIETY OR THE ENVIRONMENT CAUSED BY THE FEE-PAYER'S BUSINESS. INITIATIVE CONSTITUTIONAL AMENDMENT.**

- Requires that certain state fees be approved by two-thirds vote of Legislature and certain local fees be approved by two-thirds of voters.
- Increases legislative vote requirement to two-thirds for certain tax measures, including those that do not result in a net increase in revenue, currently subject to majority vote.

**Summary of Legislative Analyst's Estimate of Net State and Local Government Fiscal Impact**

- Decreased state and local government revenues and spending due to the higher approval requirements for new revenues. The amount of the decrease would depend on future decisions by governing bodies and voters, but over time could total up to billions of dollars annually.
- **Additional state fiscal effects from repealing recent fee and tax laws: (1) increased transportation program spending and increased General Fund costs of \$1 billion annually, and (2) unknown potential decrease in state revenues.**

**BALLOT LABEL**

**ELIMINATES STATE COMMISSION ON REDISTRICTING. CONSOLIDATES AUTHORITY FOR REDISTRICTING WITH ELECTED REPRESENTATIVES. INITIATIVE CONSTITUTIONAL AMENDMENT AND STATUTE.** Eliminates 14-member redistricting commission. Consolidates authority for establishing state Assembly, Senate, and Board of Equalization districts with elected representatives who draw congressional districts. Fiscal Impact: Possible reduction of state redistricting costs of around \$1 million over the next year. Likely reduction of these costs of a few million dollars once every ten years beginning in 2020.

**BALLOT TITLE AND SUMMARY**

**ELIMINATES STATE COMMISSION ON REDISTRICTING. CONSOLIDATES AUTHORITY FOR REDISTRICTING WITH ELECTED REPRESENTATIVES. INITIATIVE CONSTITUTIONAL AMENDMENT AND STATUTE.**

- Eliminates 14-member redistricting commission selected from applicant pool picked by government auditors.
- Consolidates authority for establishing state Assembly, Senate, and Board of Equalization district boundaries with elected state representatives responsible for drawing congressional districts.
- Reduces budget, and imposes limit on amount Legislature may spend, for redistricting.
- Provides that voters will have the authority to reject district boundary maps approved by the Legislature.
- Requires populations of all districts for the same office to be exactly the same.

**Summary of Legislative Analyst's Estimate of Net State and Local Government Fiscal Impact:**

- Possible reduction of state redistricting costs of around \$1 million over the next year.
- Likely reduction of state redistricting costs of a few million dollars once every ten years beginning in 2020.